

**Report 05.445** 

29 August 2005 File: E/6/11/2 m:wpdata\rep\rlt/05.445pwdoc

Report of the Meeting of the Regional Land Transport Committee held in the Council Chamber, the Regional Council Centre, 142 Wakefield Street, Wellington on Monday, 29 August 2005 at 9.32am

Matters for Council Decision are shown in bold type and enclosed in a box.

Matters for Information of Council are in italic type.

#### Present

# **Membership of Committee**

Cr McDavitt (Chairperson) (Greater Wellington Regional Council)

Mr Anderson (Access and Mobility)

Mr Efford (Environmental Sustainability)
Mr Lewin (pre luncheon (Economic Development)

adjournment)/Mr Finny (post luncheon adjournment)

Dr Palmer (Public Health)
Mr Rikihana (Cultural Interests)

Mr Royds (Safety and Personal Security)

Mayor Brash
Mayor Francis
Mayor Guppy
Cr Lowes
Acting Mayor Chapman

(Porirua City Council)
(Masterton District Council)
(Upper Hutt City Council)
(Carterton District Council)
(Kapiti Coast District Council)

Mayor Ogden (Hutt City Council))
Mayor Prendergast (Wellington City Council)

Mayor Staples (South Wairarapa District Council)

Mr I Hunter (Land Transport New Zealand)

Mr G Taylor (Transit New Zealand)

Cr Buchanan Cr Evans (Greater Wellington Regional Council)
Cr Shields Cr Turver

Cr Wilde

**Also Present** (Greater Wellington Regional Council representatives only recorded)

Councillor Baber and Councillor Glensor

**Officers Present** (Greater Wellington Regional Council representatives only recorded)

Messrs Hewitt and Jackson, and Drs Bradbury, Hastie and Watson

# **Public Business**

### **Procedural Items**

### RLT 35 Apologies

Resolved

(Cr McDavitt/Cr Wilde)

That the Committee

Accept the apologies for absence from Messrs Neil Buchanan and Tom Paku, and Mayor Milne.

#### **Noted**

Mr Paku later joined the public gallery and, after private discussion with the Committee Chairperson, did not participate in the meeting.

### **Public Participation**

### 1. Roger Blakeley, Porirua City Council

Gave an audio visual presentation, and tabled a paper for the Committee, outlining issues surrounding Transmission Gully and the Coastal Route, seeking support for Transmission Gully.

### 2. Tim Sheppard, Plimmerton Residents Association

Addressed the Committee on concerns with the proposed Coastal Route and the process.

### 3. Lynette Wharfe/Donald Love, Pauatahanui Residents Association

Gave an audio visual presentation, and tabled a paper for the Committee, outlining issues surrounding Transmission Gully and the Coastal Route, seeking certainty, full costings, consideration of the impacts on communities, and true consultation.

# 4. Pat Hanley, Pukerua Bay Residents Association

Tabled a paper and addressed the Committee on concerns with the proposed Coastal Route and support for Transmission Gully.

### 5. Adrian Webster, Paekakariki Community Board

Tabled a paper and addressed the Committee on concerns with the proposed Coastal Route and support for Transmission Gully.

### 6. Russell Morrison, Paremata Residents Association

Addressed the Committee on concerns with the proposed Coastal Route.

### 7. R W Plume, Pauatahanui Inlet Community Trust

Tabled a paper and addressed the Committee on concerns with the environmental impacts on the Inlet of not constructing Transmission Gully.

### 8. Chris Horne, 28 Kaihuia Street, Northland, Wellington

Tabled a paper and addressed the Committee on concerns with the Western Corridor Plan.

### 9. Fred McDonald

Addressed the Committee on Otaki concerns with the proposed Coastal Route, and road and rail safety issues.

### 10. Barry Cook, a Plimmerton Resident

Tabled a paper and addressed the Committee on concerns with the proposed Coastal Route and support for Transmission Gully.

- 11.16am Morning Tea Adjournment.
- 11.30am Meeting Resumed.

### **Matter for Decision**

The Committee Chairperson proposed, and the Committee agreed, to take the Western Corridor Plan Formal Consultation item first.

### **RLT 37 Western Corridor Plan Formal Consultation**

**Report 05.436** File: TP/03/11/01

Moved (Cr Buchanan/Cr Wilde)

#### That the Committee:

- 1. Approves the proposed Western Corridor Plan presented in Attachment 2 for formal public consultation carried out under the terms of the Land Transport Management Act.
- 2. Agrees that, given the uncertainties around aspects of the coastal route, the public consultation on the proposed Western Corridor Plan also invite views on alternative routes, particularly Transmission Gully, for the central roading section.
- 3. Notes the board of Transit New Zealand has accepted the draft corridor plan as suitable for formal submissions and hearings.
- 4. Notes the Project Technical Group believes an upgraded Coastal Route would provide sufficient capacity to meet the demands of a 20-year high population growth scenario but that it would be prudent to retain the option of Transmission Gully, as a possible long term solution for the western corridor, to future-proof regional access.
- 5. Notes the reservations expressed in the Programme and Cost Review about the buildability and consentability of the Coastal Route and the differing timeframes for constructing the Coastal Route and Transmission Gully.
- 6. Notes the need for Transit New Zealand and appropriate local authorities to develop a detailed Western Corridor Implementation Plan, including a strategy for obtaining consents for a long term coastal corridor option which shows a reasonable prospect of success.
- 7. Agrees that if the coastal route proves to be unconsentable, and consequently an alternative such as Transmission Gully is adopted as the preferred project, that Government be requested to assist with an appropriate funding package involving Crown, users, and local authorities.

- 8. Notes that the final decision on the content of the Western Corridor Plan will be made following the public consultation process, and taking into account all costing and technical information, as well as the availability of a robust consenting strategy for the coastal route.
- 9. Agrees that as part of the consultation process, substantial efforts are made to clearly explain the background and to communicate issues.
- 10. Approves the terms of reference for the Western Corridor Plan hearing subcommittee shown in Attachment 4.
- 11. Appoints Councillor McDavitt as Chairman of the Western Corridor Plan Hearing Subcommittee.
- 12. Appoints the remainder of the Western Corridor Plan Hearing Committee.

Amendment Moved

(Mayor Brash/Acting Mayor Chapman)

#### That the Committee:

Recognising the 'consentability' and acceptability barriers for 4-laning of the Coastal Route, Transmission Gully still being recognised as the best long term solution for the Western Corridor, present affordability issues for the full Transmission Gully Route, and the need for a sustainable regional roading network that supports and enhances the future economic growth of the region:

1. Approve the proposed Western Corridor Plan presented in Attachment 2 for formal public consultation carried out under the terms of the Land Transport Act with the following changes made to the sections relating only to Roads;

On the Map on page 3, under Road Improvements on Page 4, Table on page 5 and under the "Strategy for the Western Corridor" as outlined in Attachment 3, remove the Mana Bypass, and Coastal Route, and substitute Transmission Gully (with an immediate start on the design and consenting of the northern section), SH58 4-laning from Pauatahanui to SH2 and Grade separated interchange at SH58/SH2, together with roading capacity improvements Petone – Aotea Quay.

- 2. Note the resolution of the Transit NZ Board on the proposed Western Corridor.
- 3. Note the need for Transit in consultation with appropriate local authorities to develop a strategy for obtaining consents for a long term coastal corridor option, and also note the reservations expressed in the Programme and Cost Review report about the consentability of the Coastal Route;

- 4. (as per Report recommendation 7) Approve the terms of reference for the Western Corridor Plan hearing subcommittee shown in Attachment 4.
- 5. (as per Report recommendation 8) Appoint Councillor McDavitt as Chair of the Western Corridor Plan Hearings subcommittee.
- 6. (as per Report recommendation 9) Appoint the remainder of the Western Corridor Plan hearings committee.

#### Note

This amendment does not propose any changes to Rail or Travel Demand Management as outlined in Attachment 2. Building the northern stage of Transmission Gully in the first 10 years brings interim benefits to the Hutt Valley, provides an alternative route in and out of Wellington City ie has regional benefits, and could remove up to 16,000 daily vehicle movements from the existing coastal route thus relieving present and future congestion. The southern stage of Transmission Gully needs to proceed through design and construction in the second 10 years as the capacity of the present SH 1 is exceeded especially in the central section at Mana.

After considerable discussion, Amendment **LOST** on Chairperson's casting vote after a Division.

**Against** 

Total 9

Voting as follows:

For

Total 9

Mayor Brash	Mr Anderson
Mayor Francis	Cr Buchanan
Mayor Guppy	Cr Evans
Acting Mayor Chapman	Mr Efford
Mayor Ogden	Cr Lowes
Mr Rikihana	Dr Palmer
Mr Royds	Mayor Prendergast
Cr Shields	Mayor Staples
Cr Turver	Cr Wilde

Councillor McDavitt used his casting vote against the amendment, having abstained on the main vote.

Mr Taylor (Transit New Zealand) had no voting rights.

Messrs Lewin (Economic Development) and Hunter (LTNZ) abstained.

1.29pm Luncheon Adjournment.

Mr Lewin retired from the meeting and Mr Finny took his place at the resumption of the meeting.

1.50pm Meeting Resumed.

Resolved (Cr Shields/Cr Brash)

That the Committee

Delete any reference to closure of Muri Station from the Proposed Western Corridor Plan.

Resolved (Cr Wilde/Cr Buchanan)

That the Committee

Change the Draft Terms of Reference for the Western Corridor Plan Hearing Subcommittee to include in the powers the approval of the documents and communications strategy for public consultation.

Resolved (Cr Francis/Cr Buchanan)

That the Committee

Appoint Cr McDavitt, Messrs Finny, and Taylor (or a Transit New Zealand representative) as the initial members of the Subcommittee, on the understanding that:

- 1. They will approve the documentation and communications strategy.
- 2. The remainder of the Subcommittee membership and the quorum will be considered at the October meeting of the RLTC.

#### **Noted**

With the agreement of Councillors Buchanan and Wilde, who moved and seconded the original motion, Mayor Prendergast's proposed amendments to the Proposed Western Corridor Plan were included by the Committee, that is:

1. Vision

Add "that provides reasonable capacity"

2. Under Freight

Add to the third bullet point "in line with demand."

3. Add

"upgrade Grays Road"

(NB This was the subject of a separate resolution recorded below)

4. Add

"proceed with geotechnical work on TGM route"

(**Note**: Because it is still the best long-term solution)

At the request of Mayor Brash Point 3 of Mayor Prendergast's amendments to the Proposed Western Corridor Plan was voted upon separately.

*Resolved*(12/5)

(Cr Prendergast/Cr Evans)

That the Committee

Add "upgrade Grays Road" to the Proposed Western Corridor Plan.

Following a request from the meeting, the Committee Chairperson put each of the clauses of the Buchanan recommendations, as amended, to the vote separately.

Resolved

(Cr Buchanan/Cr Wilde)

That the Committee

1. Approves the proposed Western Corridor Plan, as amended, presented in Attachment 2 for formal public consultation carried out under the terms of the Land Transport Management Act.

**CARRIED** 13/5 Councillor McDavitt and Messrs Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.

2. Agrees that, given the uncertainties around aspects of the coastal route, the public consultation on the proposed Western Corridor Plan also invite views on alternative routes, particularly Transmission Gully, for the central roading section.

- **CARRIED** Councillor McDavitt and Messrs Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.
- 3. Notes the board of Transit New Zealand has accepted the draft Corridor Plan as suitable for formal submissions and hearings.
- **CARRIED** 17/1 Councillor McDavitt and Messrs Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.
- 4. Notes the Project Technical Group believes an upgraded Coastal Route would provide sufficient capacity to meet the demands of a 20-year high population growth scenario but that it would be prudent to retain the option of Transmission Gully, as a possible long term solution for the Western Corridor, to future-proof regional access.
- **CARRIED** 16/1 Councillor McDavitt and Messrs Efford (Environmental Sustainability), Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.
- 5. Notes the reservations expressed in the Programme and Cost Review about the buildability and consentability of the Coastal Route and the differing timeframes for constructing the Coastal Route and Transmission Gully.
- **CARRIED** Councillor McDavitt and Messrs Efford (Environmental Sustainability), Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.
- 6. Notes the need for Transit New Zealand and appropriate local authorities to develop a detailed Western Corridor Implementation Plan, including a strategy for obtaining consents for a long term coastal corridor option which shows a reasonable prospect of success.
- **CARRIED** Councillor McDavitt and Messrs Efford (Environmental Sustainability), Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.
- 7. Agrees that if the coastal route proves to be unconsentable, and consequently an alternative such as Transmission Gully is adopted as the preferred project, that Government be requested to assist with an appropriate funding package involving Crown, users, and local authorities.

**CARRIED** 17/0 Councillor McDavitt and Messrs Efford (Environmental Sustainability), Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.

8. Notes that the final decision on the content of the Western Corridor Plan will be made following the public consultation process, and taking into account all cultural, economic, environmental, social, costing and technical information, as well as the availability of a robust consenting strategy for the coastal route.

**CARRIED** 18/0 Councillor McDavitt and Messrs Finny (Economic Development) and Hunter (LTNZ) abstained. Mr Taylor (Transit New Zealand) had no voting rights.

9. Agrees that as part of the consultation process, substantial efforts are made to clearly explain the background and to communicate issues.

**CARRIED** 19/0 Councillor McDavitt and Messrs Finny (Economic Development) abstained. Mr Taylor (Transit New Zealand) had no voting rights.

#### **Noted**

That the last three clauses of the original motion had been addressed earlier.

### **Procedural Item**

### **RLT 38** Confirmation of Minutes

**Report 05.296** File: E/06/11/02

Resolved (Cr McDavitt/Cr Wilde)

*That the Committee:* 

Confirm the Minutes (as amended) of the meeting held on 31 May 2005, Report 05.296.

#### **Noted**

The 31 May 2005 minutes be amended to include Mr Greg Campbell of WCC attending the meeting.

### **Matter for Decision**

### RLT 39 Draft Regional Travel Demand Management Strategy

**Report 05.424** File: TP/03/06/04

Resolved (Cr Brash/Cr Efford)

*That the Committee:* 

- (1) Receives the draft Regional Travel Demand Management Strategy, as amended.
- (2) Agrees that the draft Regional Travel Demand Management Strategy signals the desired direction for regional travel demand management interventions for the purpose of consultation.
- (3) Agrees that the draft outcomes and targets are appropriate for the purpose of consultation.
- (4) Releases the draft Regional Travel Demand Management Strategy for consultation.

### **Noted**

Amendments to the Draft Regional Travel Demand Management Strategy:

Page 15 to be amended by adding an explanation as to why passenger transport costs cannot be quantified.

Pages 26 and 32 be amended so that one of the outcomes "improved journey to work mode share" read "maintained journey to work mode share".

Page 36 be amended by adding "TAs" to Responsibility and role column against Travel plans.

# **Matters for Information**

### RLT 40 Access Planning Manager's Report – Work in Progress

**Report 05.419** File: TP/01/02/02

Resolved (McDavitt/Cr Turver)

*That the Committee:* 

Notes the contents of the report, and amendments to Attachment 2 relating to the updated terms of reference for the CBD Corridor study.

# **Matters Raised By Members**

In respect of the CBD Corridor Study, Attachment 2: Updated CBD Corridor Study Terms of Reference:

- 1. That Mayor Brash wishes to be involved on any political oversight of the CBD Corridor Study.
- 2. Transport Planning for Wellington CBD

Add "impact of transport to and from the port".

3. Purpose

Add "cultural and economic" to the first paragraph. Add "protect the sense of place" to the bullet points.

### RLT 41 Agency Reports on Implementing the Regional Land Transport Strategy

**Report 05.429** File: TP/01/04/08

Resolved (Cr McDavitt/Cr Wilde)

That the Committee:

*Notes the contents of the report.* 

### **Matters Raised By Members**

Councillor Evans wishes to discuss with Transit New Zealand:

- 1. The Valley Floor Connector not being in Transit's draft 10 year programme in 2005.
- 2. The Petone Grenada Link.
- 3. The Petone Cycleway.

# RLT 42 Wellington Regional Freight Management Study

**Report 05.433** File: TP/01/02/02

This item is to be considered at the 6 October meeting.

### **Other Matters**

### RLT 43 **Questions**

There were no questions.

### RLT 44 General

There were no matters of general business.

3.07pm The meeting closed.

CR T J McDAVITT

Chairperson

Date

### Wellington Regional Council – 18 October 2005

To be moved

#### **That Council**

Adopt the report of the meeting of the Regional Land Transport Committee held on 29 August 2005 Items RLT 35 to RLT 44 inclusive.