

26 April 2023

File Ref: 2023-064-FYI

Tēnā koe

Request for information 2023-064

I refer to your request for information dated 27 March 2023, which was received by Greater Wellington Regional Council (Greater Wellington) on 28 March 2023. You have requested the following:

- 1. Why did the GWRC not come out and inspect the breaches that were occurring?
- 2. Has the GWRC ever heard of noise control neve coming out? And if not why do they believe that the response to these two discha ges are acceptable?
- 3. (sic) What action has been tak n against Interwaste for the constant breaches of their discharge permit over the past 5 y ars?
- 4. I'd like a copy of all the sm It complaints made against Interwaste along with the actions that the GWRC has taken against e ch complaint

Please be aware that the GWRC can only provide you with the recorded information that we hold, any questions regarding the informalities and practices carried out by officers, are not required to be answered under an OIA. However, provided your concerns in the GWRC's response to your odour complaints we are willing to answer your questions and hopefully provide some assurance to our best pr ctice methods, and such events occurred.

Greater Wellington's response follows:

our questions are provided below with our answer to each respectively.

1. Why did the GWRC not come out and inspect the breaches that were occurring?

The Environmental Protection Officer who was on duty at the time of the complaint on **22 March 2023** was unable to attend as they were attending another incident regarding the unauthorised

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Upper Hutt PO Box 40847 1056 Fergusson Drive Masterton office PO Box 41 Masterton 5840

0800 496 734 www.gw.govt.nz info@gw.govt.nz discharge of contaminant, namely hydraulic fluid into Waiwhetu Stream, in breach of Section 15(1)(b) of the RMA.

The Environmental Protection Officer who was on duty at the time of the complaint on **23 March 2023** was unable to attend on site for the required odour assessment, due to being in Kāpiti area, and carrying out an investigation relating to an incident involving the Ōtaki river.

The investigation into such incidents, and the capacity for other officers within the region meant that the odour complaints recorded on the **22 March 2023**, and **23 March 2023**, could not be attended within the required or appropriate time frame, and an odour assessment was not conducted as per the complainant's request.

2. Has the GWRC ever heard of noise control never coming out? And if not why do they believe that the response to these two discharges are acceptable?

GWRC does not regulate noise on land, so we are not familia with noise control officer's attendance.

GWRC understands the responsibility it holds to mon tor and assess compliance with the RMA, provided there is the appropriate capacity to carry out such assessments. Given the duty officer at the time was attending other incidents, the odour assessments were not carried out.

The two other incidents which were being in estigated at the time, involved the discharge of hydraulic fluid to Waiwhetu Stream, and the unauthorised earthworks within 5m of Ōtaki River were provided priority given the time in which each of the incidents were logged, and of the locations the incidents were occurring.

- Under the proposed Natural Resources Plan (pNRP), for the Greater Wellington Region (Appeals Version), the Ō aki Stream is considered as Schedule F1, indicating a stream of high character, i.e., the ecosystems hab tats to which the stream holds are home to significant indigenous and biodivers y values.
- Under the p oposed Natural Resources Plan (pNRP), for the Greater Wellington Region (Appeals Version), he Waiwhetu Stream is considered as a Schedule F1b, indicating a stream which feeds into parts of the coastal marine area, and which contains inanga spawning habitat and holds signifi ant natural character.

he two odour incidents relating to Interwaste were logged at the same time as the two incidents m ntioned above. When multiple notifications are received at once, the Environmental Protection Officer on duty must prioritise the notifications and attend the incidents they consider the most significant. On this occasion, based on the importance of the ecological receiving environments mentioned above, the significance of each of the contaminants, and evidence of breaches to Section 9(2)(a) and 15(1)(b) of the RMA, a decision was made to attend the other incidents in the Waiwhetu Stream and Ōtaki River.

3. (sic) What action has been taken against Interwaste for the constant breach s of their discharge permit over the past 5 years?

GWRC issued resource consent WGN110357 on 14 July 2011 for the discharge of co taminants to air, namely odour arising from the operation of a waste sterilisation facility to International Waste Limited.

Under this consent, monitoring and compliance inspections have been onducted, both from reported odour complaints, and under compliance requirements set out within the parameters/ conditions of the consent. GWRC is aware of the responsibilities and acti ns it must carry out in terms of ensuring that no unauthorised discharge, namely that of offensive and objectionable odour is witnessed beyond the boundary of their property.

In the past year, GWRC has received numerous complaints rela ing to odour from Interwaste, which GWRC Officers have attended and assessed. On occasions that odour is not smelt by officers, a full odour assessment is not undertaken. If and officer detects odour on attendance, a full odour assessment is completed.

On **12 January 2023** GWRC conducted an on-site nvestigation to assess compliance with the RMA, and relative resource consent WGN110357. In light of this investigation, offensive and objectionable odour was assessed to be cau ing an adverse effect, and an infringement notice was issued against the offending party, 'Interwa te' on **10 February 2023** under Section 15(1)(c) of the RMA.

- All recorded odour assessmen sheets are attached as appendix 1 (three in total).
- Infringement I888 is attached as appendix 2.

4. I'd like a copy of all the smelt complaints made against Interwaste along with the actions that the GWRC has taken against each complaint."

On the **20 Apr 2023**, clarification was sought to ensure that the above question was answered with the correct information. As no response providing clarification was received, this information is now bei g released to you subject to the condition that you were unable to clarify the below request;

"Kia ora Kris,

I hope this email finds you well.

I have recently been assigned the task of completing your LGOIAMA request, due on the **26 April 2023**, and currently seek the clarification on the below question,

"3. I'd like a copy of all the smelt complaints made against Interwaste along with the ac ions that the GWRC has taken against each complaint."

By this, are you meaning to state that you wish to obtain all actioned/ completed od ur assessments by the GWRC Environmental Regulation Staff, in light of any reported odour complaints made against Interwaste?

<u>Or,</u>

All the times odour has been reported about Interwaste, to the GWRC, an the records we have of all of these complaints?

Would be great to get your clarification on the above, so we are able to provide you with the correct information going forward. However, if I have not heard back from you by the **24 April 2023 COB**, I will assume that you are referring to all onducted odour assessments carried out by our Environmental Regulation Department, n light of each recorded odour complaint made against Interwaste. All other rele ant information will be supplied as per your relevant questions".

Provided the above was sent to no response, a l od ur assessment sheets, where the odour was *'smelt'* are attached within Appendix 1, and 1x Infringement was issued to 'Interwaste' for the assessment carried out on **12 Jan ary 2023** attached as appendix 2.

If you have any concerns with the decision(s) referred to in this letter, you have the right to request an investigation and review by th Ombudsman under section 27(3) of the Local Government Official Information and Meetings Act 1987.

Please note that it is ur policy to proactively release our responses to official information requests where possibl Our response to your request will be published shortly on Greater Wellington's website with your personal information removed.

Nāku iti noa, nā,

Al Cross Kaiwhakahaere Matua Taiao | General Manager Environment Management

Encl: Appendix 1 and 2

Appendix 1

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Appendix 2



10 February 2023

File No: WGN110357

12 Broken Hill Road Kenepuru Porirua 5022 Via email: @<u>@interwaste.co.nz</u> Wellington Offi e 100 Cuba S reet Te Aro, Wellingt n 6011 PO Box 16 6 Manners Str et Wellington 6142 T 04 384 5708 F 04 385 960 ww.gw.govt.nz

Dear Valentin

Attn:

Infringement Notice I888 and formal warning for objectionable odour from Interwaste on 12 January 2023

Thank you for your letter dated 1 February 2023, detailing your explanation of events that surrounded the production of odour beyond Interwaste's boundary on 12 January 2023. The information you provided was considered n rea hing a decision on the outcome of the incident. This letter now concludes the Greater Wellingt n Regional Council's investigation into this matter. You have received this letter because you directed the discharge to air on 12 January 2023.

On this occasion we have decided to issue you with an infringement notice and formal warning for the breaches of the Res urce M nagement Act 1991 (RMA) that you are responsible for, and to recover the costs of the investigation from you.

Summary of investigation

On 12 January 2023, at 11.34am, Greater Wellington received a notification of odour allegedly emanating from Interwaste. When the rostered enforcement officer spoke to the notifier, the notif ers desc bed the smell as "a strong and disgusting toxic waste smell" which had lasted int rm ttently for between one minute and a few minutes at a time.

Around 12.30pm, the officer conducted a site visit. Standing beyond the Interwaste site boundary, the officer detected a strong, unpleasant odour. He conducted an odour assessment from 12:34-12:44pm, describing the odour overall as a "fleshy smell covered in bleach". Some of his notes across the ten minutes rate the smell as 4-6/6 at times and describe the smell as being "thick, heavy, noxiously bad, [like] vomit / off meat / chemical[s] / faeces" and "like bleach over dead meat."

170999-971342186-24

Wellington Office PO Box 11646 Manners St, Wellington 6142

Upper Hutt PO Box 40847 1056 Fergusson Drive Masterton office PO Box 41 Masterton 5840 0800 496 734 www.gw.govt.nz info@gw.govt.nz



The officer found the odour to be objectionable, even in periods of short duration.

Breach(es) of the RMA

This discharge of odour contravenes section 15(1)(c) of the RMA which states that:

no person may discharge any contaminant [...] from any industrial or trade premises i to air [...] unless the discharge is expressly allowed by a national environmental stan ard or other regulations, a rule in a regional plan as well as a rule in a proposed r gional plan for the same region (if there is one), or a resource consent.

This discharge is not expressly allowed by a national environmen al standard a rule in a regional plan or a resource consent. Interwaste's resource consent WGN110357 [34191] allows Interwaste to produce odour beyond its boundary, but under condition 6:

there shall be no discharges to air that are, in the pinion o an enforcement officer of the Wellington Regional Council, noxious, danger us, of nsive or objectionable at or beyond the legal boundary of the property from which the c nsent holder operates.

Infringement notice

Attached is an Infringement Notice issued und r s ction 343C of the RMA. It is important that you read and understand the Infringement No ice including the *Summary of Rights* on the reverse side, which sets out the actions available to you if you wish to appeal this notice. Please note that if you do not pay the infringement fee and do not deliver a letter requesting a hearing within 28 days after the service of this notice, you will be served with a reminder notice requesting payment within a further 28 days. If you do not p y the infringement fee and do not deliver a letter requesting a hearing in respect of the alleged infringement offence within 28 days after the service of the notice w II be referred to the court for collection of the fee and you may become liable to pay c urt costs in addition to the infringement fee.

You should be a are that if you request a hearing and you are found guilty, or plead guilty, the Court may impose a penalty which is different from the infringement fee set out in the infringement notice. The penalty imposed by the Court may be more, less or the same as the infringement fee. The penalti s wh ch the Court can impose at a hearing are in the case of a company, a fine up to \$600,000 or n the case of an individual, a fine up to \$300,000. You may wish to seek your own legal advice on he matter.

Formal warning

On this occasion you have committed one offence against the RMA and have received only one infringement notice. Please ensure that you take all necessary steps to comply with your obligations under the RMA in future as we may not be so lenient if a further breach occurs. Please also note that



this letter will form part of your compliance history and will be considered in the event of any future incidents.

GWRC has a responsibility to enforce the RMA. Failure to comply with the RMA may result in enforcement action including formal warnings, infringement notices or prosec tion More information on potential penalties is available online at http://www.legislation.govt.nz/act/public/1991/0069/latest/DLM239042.html and http://www.legislation.govt.nz/regulation/public/1999/0359/latest/whole.html#DLM300060

Cost recovery

Please find enclosed an invoice for costs incurred by GWRC in esponding t a confirmed breach of the Resource Management Act 1991. In accordance with our Resource Management Charging Policy, a minimum standard charge of \$260.00 will apply to all nvironmental incidents inspected. Additional charges may apply in circumstances where the incident investigation costs exceed the minimum standard charge.

These costs are sought to ensure that the actual and reasonable costs of GWRC's compliance work are shared with the party undertaking the non compliant activity. The details of this breach are summarised below.

Incident details

Incident:	Odour
Date:	12 01.23
Impact:	Objectionable odour
Responsible party:	International Waste Limited (Interwaste)
Investigating officer	Emily McDowall
Section(s) contr vened:	15(1)(c)

Itemised costs

Standard cha ge:	\$1000.00
Materials:	\$N/A
Oh :	\$270.00 cost recovery (for incident attendance)
Subtotal:	\$1270.00
GST (15%)	\$40.50 (charged on the cost recovery only)
Total including GST:	\$1310.50

These costs are being recovered in accordance with section 150 of the Local Government Act 2002. Please note that if payment is not received within 28 days after **10 February 2023**, GWRC reserves the right to refer the matter to a collection agency.



If you have any questions about this matter please email me at <u>emily.mcdowall@gw.govt.nz</u> or call me on 021-191-9689.

Yours sincerely

emply modour

Emily McDowall **Resource Advisor** Environmental Regulation



Notice number: 1888

Resource Management Infringement Notice

(Issued under the authority of section 343c of the Resource Management Act 1991)

Enforcement authority

Wellington Regional Council PO Box 11646, Wellington 6142 **Enforcement officer:** *Emily McDowall* **Authority**: A warrant *941* issued by Wellington Regional Council on *2 December 2019* and delegated authority

TO: International Waste Limited (Interwaste) 12 Broken Hill Road, Kenepuru

For:

You are alleged to have committed an infringement offence against he Resource Management Act 1991, as follows:

Details of alleged infringement offence

Section of Resource Management Act 1991 contravened: *section* 15(1)(*c*) *being an offence against section* 338(1)(*a*) *of the Resource Management Act* 1991.

Nature of infringement: Objectionable odour beyond the site boundary

This discharge contravenes section 15(1)(c) which s ates that: no person may discharge any contaminant [...] from any industrial or trade premises into air [...] unless the discharge is expressly allowed by a national environmental standard or other regulations, a rule in a regional plan as well as a rule in a proposed regional plan for the same region (if re is one) or a resource consent.

This discharge is not expressly all wed by a national environmental standard, a rule in a regional plan or a resource consent

You have received this notice because you are the Wellington Operations Manager at Interwaste, the business rom which he odour emanated.

Location 12 Brok n Hill Road Kenepuru Porirua 5022

Date: 12 January 2023

Approximate time: 12.36pm

The fee for this infringement is \$1460.50 including GST

Payment of infringement fee

The infringement fee is payable to the enforcement authority within 28 days after 10 February 2023

The infringement fee is payable to the enforcement authority at 100 Cuba Street, Te Aro, Wellington or PO Box 11646, Wellington 6142

Payments by cheque should be made out to Greater Wellington Regional Council and crossed "Not Transferable".

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Signature of Enforcement Officer

Important Please read summary of rights printed overleaf

RÍS	ource	Management	Infringement	Notice
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Name: International Waste Limited (Interwaste)

Electronic Payment may be made to Bank A/c 06-0582-0104781-00 Please put our invoice number in the reference field.

For manual payments please forward this slip and payment to: Greater Wellington Regional Council PO Box 11646, Wellington 6142 Notice no: 1888

Invoice no: Invoice Number

Payment made: \$ _____

Date: _____

PLEASE RETURN THIS PORTION WITH YOUR PAYMENT

Summary of rights

Note: if, after reading this summary, you do not understand anything in it, you should consult a lawyer immediately.

Payment

- 1. If you pay the infringement fee within 28 days after the service of this notice, no further action will be taken against you in respect of this infringement offence. Payments sho ld be made to the enforcement authority at the address shown on the front of this notice.
 - **Note:** if, under section 21 (3A) or (3C) (a) of the Summary Proceedings Act 1957, you enter or have entered into a time to pay arrangement with an informant in r spect of an infringement fee payable by you, paragraphs 3 and 4 below do not apple and you are not entitled either to request a hearing to deny liability or to ask the Court to consider any submissions (as to penalty or otherwise) in respect of the infringement.

Further action

- 2. If you wish to raise any matter relating to circumstances of the alleged offence, you should do so by writing a letter and delivering it to the enfo cement authority at the address shown on the front of this notice within 28 days after the service of a reminder notice in respect of the offence.
- 3. If you deny liability and wish to request a hearing in the District Court in respect of the alleged offence, you must, within 28 days after the service of a reminder notice in respect of the offence, deliver, to the enforcement authority at the address shown on the front page of this notice a letter re uesting Court hearing in respect of the offence. The enforcement authority will then, if it de ides to commence court proceedings in respect of the offence, serve you with a notice of hearing setting out the place and time at which the matter will be heard by the C urt.
 - **Note:** if the Court finds you guilty of the offence, costs will be imposed in addition to any penalty.
- 4. f you admit liability in respect of the alleged offence but wish to have the Court consider submissi ns as to penalty or otherwise, you must, within 28 days after the service of a reminder notice in respect of the offence, deliver, to the enforcement authority at the address shown on the front page of this notice a letter requesting a hearing in respect of the offence AND in the same letter admit liability in respect of the offence AND set out the submissions that you would wish to be considered by the Court. The enforcement authority will then, if it decides to commence court proceedings in respect of the offence, file your letter with the Court. There is no provision for an oral hearing before the Court if you follow this course of action.

Note: costs will be imposed in addition to any penalty.

Non-payment of fee

- 5. If you do not pay the infringement fee and do not deliver a letter requesting a hearing within 28 days after the service of this notice, you will be served with a reminder notice (unless the enforcement authority decides otherwise).
- 6. If you do not pay the infringement fee and do not deliver a letter requesting a hearing in respect of the alleged infringement offence within 28 days after the service of the reminder notice, you will become liable to pay **costs in addition to the infringement fee** (unless the enforcement authority decides not to commence court proceedings against you).

Defence

- 7. You will have a complete defence against proceedings relating to the alleged offence if the infringement fee is paid to the enforcement authority at the address shown on the front page of this notice within 28 days after the service of a reminder notice in respect of the offence. Late payment or payment made to any other address will not constitute a defence to proceedings in respect of the alleged offence.
- 8. (1) This paragraph describes a defence additional to he one described in paragraph 7. This defence is available if you are charged wit an infr ngement offence against any of sections 9, 12, 13, 14, and 15 of the Resou ce M nagement Act 1991.
 - (2) You must prove either of the following to have the defence:
 - (a) that—
 - the action or event to which the infringement notice relates was necess ry for the purposes of saving or protecting life or health, or p eventing serious damage to property, or avoiding an actual or likely adv rse effect on the environment; and
 - i) your conduct was reasonable in the circumstances; and
 - (iii) you adequately mitigated or remedied the effects of the action or event after it occurred; or
 - that—
 - the action or event to which the infringement notice relates was due to an event beyond your control, including natural disaster, mechanical failure, or sabotage; and
 - (ii) you could not reasonably have foreseen or provided against the action or event; and
 - (iii) you adequately mitigated or remedied the effects of the action or event after it occurred.
 - (3) Subparagraph (2) does not apply unless—
 - (a) you deliver a written notice to the enforcement agency; and

- (b) in the notice, you—
 - (i) state that you intend to rely on subparagraph (2)(a) or (b); and
 - (ii) specify the facts that support your reliance on subparagraph (2)(a) or
 (b); and
- (c) you deliver the notice—
 - (i) within 7 days after you receive the infringement notice; or
 - (ii) within a longer period allowed by a District Court.
- (4) If you do not comply with subparagraph (3), you may ask the Distric Court o give you leave to rely on subparagraph (2)(a) or (b).
- 8A (1) This paragraph describes a defence additional to those describe in paragraphs 7 and 8. This defence is available if—
 - (a) you are—
 - (i) a principal; or
 - (ii) an employer; or
 - (iii) the owner of a sh p; and
 - (b) you may be liable for an o fence alleged to have been committed by—
 - (i) your agent; or
 - (ii) your emplyee; or
 - (iii) the pe son in charge of your ship.
 - (2) If you a e a natu al person, including a partner in a firm, you must prove either of the following o have the defence:
 - (a) that you—
 - (i) did not know, and could not reasonably be expected to have known, that the offence was to be, or was being, committed; and
 - (ii) took all reasonable steps to remedy any effects of the act or omission giving rise to the offence; or
 - (b) that you took all reasonable steps to—
 - (i) prevent the commission of the offence; and
 - (ii) remedy any effects of the act or omission giving rise to the offence.
 - (3) If you are a not a natural person (for example, you are a body corporate), you must prove either of the following to have the defence:

- (a) that—
 - (i) neither the directors (if any) nor any person involved in your management knew, or could reasonably be expected to have known, that the offence was to be, or was being, committed; and
 - (ii) you took all reasonable steps to remedy any effects of the act or omission giving rise to the offence; or
- (b) that you took all reasonable steps to-
 - (i) prevent the commission of the offence; and
 - (ii) remedy any effects of the act or omission giving rise to he offence.
- 8B (1) This paragraph describes a defence additional to the defences d scribed in paragraphs 7, 8, and 8A. This defence is available if you a e charged with an infringement offence against section 15A(1)(a) of th Resource Management Act 1991 (relating to dumping waste or other matter in the coastal marine area from a ship, aircraft, or offshore installation).
 - (2) In order to have the defence, you must p ove all of the following in relation to the act or omission that is alleged to constitute th ffence:
 - (a) that the act or omission was necessary—
 - (i) to save or prevent danger to human life; or
 - (ii) to avert a serious threat to any ship, aircraft, or offshore installation; or
 - (iii) in he case f *force majeure* caused by stress of weather, to secure the safety of any ship, aircraft, or offshore installation; and
 - (b) hat the act or omission was a reasonable step to take in all the ci cumstances; and
 - (c) that the act or omission was likely to result in less damage than would otherwise have occurred; and
 - (d) that the act or omission was taken or omitted in such a way that the likelihood of damage to human or marine life was minimised.
 - (1) This paragraph describes a defence additional to the defences described in paragraphs 7, 8, 8A, and 8B. This defence is available if you are charged with an infringement offence against section 15B(1) or (2) of the Resource Management Act 1991 (relating to certain discharges of a harmful substance, a contaminant, or water in the coastal marine area from a ship or offshore installation).
 - (2) You must prove either of the following to have the defence:

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(a) that the harmful substance, contaminant, or water was discharged for the purpose of securing the safety of a ship or an offshore installation, or for the

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purpose of saving life and that the discharge was a reasonable step to effect that purpose; or

- (b) that the harmful substance, contaminant, or water escaped as a consequence of damage to a ship or its equipment or to an offshore installation or its equipment, and—
 - (i) such damage occurred without your negligence or deliberate act; and
 - (ii) as soon as practicable after that damage occurred, all reasonable steps were taken to prevent the escape of the harmful substance contaminant, or water or, if any such escape could not be prevented to minimise any escape.

Queries/correspondence

- 9. When writing or making payment of an infringement fee, please indicate
 - (a) The date of the infringement offence; AND
 - (b) The infringement notice number; AND
 - (c) The identifying number of each all ged offence and the course of action you are taking in respect of it (i this notic sets out more than 1 offence and you are not paying all the infringement fees for all the alleged offences); AND
 - (d) Your address for repliss (if you are not paying all the infringement fees for all the alleged offences).

Full details of your rights and obligations are set out in sections 341 to 343D of the Resource Management Act 1991 and section 21 of the Summary Proceedings Act 1957.

Note: all payments, all queries, and all correspondence regarding this infringement must be directed to the enforcement authority at the address shown.